## ALGONA COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2006

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## Algona Community School District

## Officials

Name	<u>Title</u>	Term Expires					
Board of Education (Before September 2005 Election)							
Pam Wymore	President	2005					
Carl Westling	Vice President	2006					
Floyd Lavrenz Dale Person Marc Singer David Fenchel Keith Kuecker	Board Member Board Member Board Member Board Member Board Member	2007 2005 2005 2007 2006					
	Board of Education (After September 2005 Election)						
David Fenchel	President	2007					
Carl Westling	Vice President	2006					
Floyd Lavrenz Dale Person Rodney Davis Marc Singer Keith Kuecker	Board Member Board Member Board Member Board Member Board Member	2007 2008 2008 2008 2006					
	School Officials						
Harold D. Prior	Superintendent	2006					
Gail I. Carroll	District Secretary	2006					
Carol Kenyon	District Treasurer	2006					
Stephen F. Avery	Attorney	2006					

## NOLTE, CORNMAN & JOHNSON P.C.

## Certified Public Accountants

(a professional corporation)
117 West 3rd Street North, Newton, Iowa 50208-3050
Telephone (641) 792-1910

INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the Algona Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Algona Community School District, Algona, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Algona Community School District at June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our reports dated <u>March 20</u>, 2007 on our consideration of Algona Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of those reports are to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. Those reports are an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 12 and 31 through 32 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board.

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We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Algona Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for three years ended June 30, 2005 (none of which are presented herein) and expressed an unqualified opinion on those financial statements. The supplemental information included in Schedules 1 through 5, including the Schedule of Expenditures of Federal Awards required by U.S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Note, Cornman & Johnson, P.C.

March 20, 2007

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Algona Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

## 2006 FINANCIAL HIGHLIGHTS

- General Fund revenues decreased from \$11,952,955 in fiscal 2005 to \$11,907,783 in fiscal 2006, while General Fund expenditures increased from \$11,847,183 in fiscal 2005 to \$12,316,387 in fiscal 2006. This resulted in a decrease in the District's General Fund balance from \$1,116,914 in fiscal 2005 to a balance of \$713,226 in fiscal 2006.
- The decrease in General Fund revenues was attributable to decreases in local tax and federal revenue in fiscal 2006. The increase in expenditures was due primarily to an increase in spending in instruction and support services.
- Overall the District experienced an increase in net assets in the governmental-type activities of \$266,980 and a decrease in the business-type activities of \$1,509, respectively.
- During the year, the District continued to receive Local Option Sales and Service Tax from Kossuth County. This resulted in an increase in revenue in the Capital Projects Fund of \$25,790.
- The September 2005 Certified Enrollment count resulted in a decrease of 39.5 students, representing a 3.2% decrease compared to the prior year.

## USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Algona Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Algona Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Algona Community School District acts solely as an agent or custodial for the benefit of those outside of the School District.

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

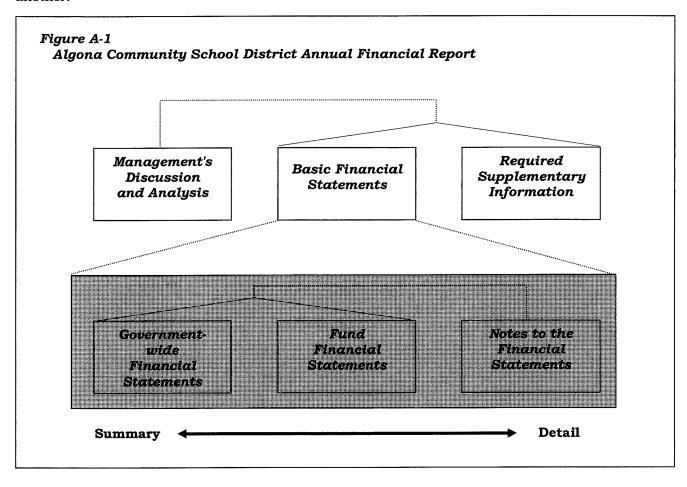


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2			
Major Features Statements	of the Government	-wide and Fund Fi	nancial 
	Government-wide	Fund St	atements
Scope	Statements Entire district (except	Governmental Funds The activities of the	Proprietary Funds Activities the district
Scope	fiduciary funds)	district that are not proprietary or fiduciary, such as special education and building maintenance	operates similar to private businesses: food services and adult education
Required financial statements	• Statement of net assets	Balance sheet	• Statement of Net Assets
	Statement of activities	• Statement of revenues, expenditures, and changes in fund balances	<ul> <li>Statement of revenues, expenses and changes in net assets</li> <li>Statement of cash flows</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus		Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	expected to be used up	All assets and liabilities, both financial and capital, and short-term and long-term
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

## REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

## Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or position. Over time, increases or decreases in the

District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has two kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds and Capital Projects.

The required financial statements for the governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's enterprise funds, one type of proprietary fund, are the same as its business-type activities, but provide more detail and additional information, such as cash flows. The District currently has one enterprise fund, the School Nutrition Fund. The District's internal service fund, one type of proprietary fund, is the same as the governmental activities, but provide more detail and additional information, such as cash flows. The District currently has two internal service funds.

The required financial statements for the proprietary funds include a statement of revenues, expenses and changes in net assets and a statement of cash flows.

Reconciliation between the government-wide financial statements and the fund financial statements follow the fund financial statements.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Figure A-3 below provides a summary of the District's total net assets at June 30, 2006 compared to June 30, 2005.

Figure A-3

Condensed Statement of Net Assets								
		Governn	nental	Business-type		Total		Total
		Activi	ties	Acti	vities	School	District	Change
		2006	2005	2006	2005	2006	2005	2005-06
Current and other assets	\$	7,110,480	7,363,832	17 /01	17 080	7,127,971	7.381.821	-3.44%
Capital assets	Φ	3,760,929	, ,			3,782,540	.,	7.87%
Total assets		10,871,409	10,854,883	39,102	33,642	10,910,511	10,888,525	0.20%
Long-term obligations Other liabilities		0 4,479,107 4,479,107	126 4,729,435 4,729,561				4,738,435	-100.00% -5.14% -5.14%
Total liabilities  Net assets:		4,479,107	4,729,301	13,909	9,000	4,493,070	4,736,301	-3.1470
Invested in capital assets, net of related debt Restricted		3,760,929 897,582	916,325	0	0	897,582	916,325	7.87% -2.05%
Unrestricted Total net assets	\$	1,733,791 6,392,302	1,717,946 6,125,322			1,735,313 6,415,435	1,726,935 6,149,964	0.49% 4.32%

The District's combined net assets increased by 4.32%, or \$265,471, over the prior year. The largest portion of the District's net assets is the invested in capital assets, less the related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represent resources that are subject to external restrictions, constitutional provisions, or enabling legislation on how they can be used. The District's restricted net assets decreased \$18,743, or 2.05% over the prior year.

Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraint established by debt covenants, enabling legislation, or the legal requirement - increased \$8,378 or 0.49%.

Figure A-4 shows the changes in net assets for the years ended June 30, 2006 and 2005.

Figure A-4 Changes of Net Assets

	Changes of Net Assets								
	Governmental			ss-type	To	Total			
	Activities		Activities		School	Change			
_	2006	2005	2006	2005	2006	2005	2005-06		
Revenues:									
Program revenues:									
Charges for services Operating grants and contributions and	\$ 1,871,515	1,734,143	280,445	•	2,151,960	2,027,026	6.16%		
restricted interest	1,515,330	1,569,680	191,607	188,047	1,706,937	1,757,727	-2.89%		
General revenues:									
Property tax	4,866,461	5,043,028	0	0	4,866,461	5,043,028	-3.50%		
Local option sales and service tax	748,169	722,379	0	0	748,169	722,379	3.57%		
Unrestricted state grants	4,427,544	4,391,934	0	0	4,427,544	4,391,934	0.81%		
Other	89,491	30,323	0	0	89,491	30,323	195.13%		
Total revenues	13,518,510	13,491,487	472,052	480,930	13,990,562	13,972,417	0.13%		
Program expenses: Governmental activities: Instructional	8,779,218	9,097,260	0	0	8,779,218	9,097,260	-3.50%		
			0	0	3,562,976	3,178,242	12.11%		
Support services	3,562,976	3,178,242	-	_	482,827	495,724	-2.60%		
Non-instructional programs	000.226	0 809,565	482,827 0	493,724	909,336	809,565	12.32%		
Other expenses	909,336						1.13%		
Total expenses	13,251,530	13,085,067	482,827	493,724	13,734,357	13,580,791	1.1370		
Changes in net assets before other financing sources	266,980	406,420	(10,775)	(14,794)	256,205	391,626	-34.58%		
Other financing sources, net	0	0	9,266	0	9,266	0	100.00%		
Change in net assets	266,980	406,420	(1,509)	(14,794)	265,471	391,626	-32.21%		
Net assets beginning of year	6,125,322	5,718,902	24,642	39,436	6,149,964	5,758,338	6.80%		
Net assets end of year	\$ 6,392,302	6,125,322	23,133	24,642	6,415,435	6,149,964	4.32%		

In fiscal 2006, property tax and unrestricted state grants account for 68.8% of the revenue from governmental activities while charges for services and operating grants and contributions account for 100.0% of the revenue from business type activities.

The District's total revenues were approximately \$14.0 million of which \$13.5 million was for governmental activities and less than \$0.5 million was for business type activities.

As shown in Figure A-4, the District as a whole experienced an increase of 0.13% in revenues and a 1.13% increase in expenses. The increase in expenses was related to the increase in support services and other expense costs during the year.

#### **Governmental Activities**

Revenues for governmental activities were \$13,518,510 and expenses were \$13,251,530.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services and other expenses.

Figure A-5
Total and Net Cost of Governmental Activities

Total and Net Cost of Governmental Activities							
		Total Cost	Net Cost				
		of Services	of Services				
Instruction	\$	8,779,218	6,040,608				
Instruction	Ф		, ,				
Support services		3,562,976	3,349,125				
Other expenses		909,336	474,952				
Totals	\$	13,251,530	9,864,685				

- The cost financed by users of the District's programs was \$1,871,515.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$1,515,330.
- The net cost of governmental activities was financed with \$4,866,461 in local tax, \$748,169 in local option sales and service tax, \$4,427,544 in unrestricted state grants and \$29,886 in interest income.

## **Business-Type Activities**

Revenues of the District's business-type activities were \$472,052 and expenses were \$482,827. The District's business-type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

## INDIVIDUAL FUND ANALYSIS

As previously noted, the Algona Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported combined fund balance of \$1,586,791, compared to last year's ending fund balances of \$1,995,187. However, the primary reason for the decrease was due to the decrease in fund balances of the General and Capital Projects Funds.

## Governmental Fund Highlights

- The District's deteriorating General Fund financial position is the product of many factors. Decreases in local and federal source revenues in 2006 guaranteed a decrease in revenues. This coupled with increases in expenditures ensured the decline in the District's General Fund balance.
- The Special Revenue, Management Levy Fund increased from \$190,053 in 2005 to \$257,741 in 2006. The increase in revenues was more than enough to offset the increase in expenditures during 2006 ensuring the increase in fund balance.
- An increase in local option sales and service tax during 2006 resulted in an increase revenues
  for the Capital Projects Fund in 2006. Although the Capital Projects revenues increased
  during 2006, the increase in revenues was not enough to offset the increase in expenditures
  causing the Capital Projects fund balance to decrease from \$516,716 in 2005 to \$366,719 in
  2006.

## **Proprietary Fund Highlights**

The School Nutrition Fund net assets decreased from \$24,642 at June 30, 2005 to \$23,133 at June 30, 2006, representing a decrease of approximately 6.12%.

## **BUDGETARY HIGHLIGHTS**

Over the course of the year, Algona Community School District amended its budget one time to reflect additional expenditures. The amendment increased expenditures in all functions by \$2,147,497.

The District's revenues were \$1,179,345 more than budgeted revenues, a variance of 9.2%. The most significant variance resulted from the District receiving more in local sources than originally anticipated.

Total expenditures were less than budgeted, primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

In spite of the District's budgetary practice, the certified budget was exceeded in the support services function due to the timing of expenditures paid at year-end without sufficient time to amend the certified budget.

## CAPITAL ASSET AND DEBT ADMINISTRATION

## **Capital Assets**

At June 30, 2006, the District had invested \$3,782,540, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This amount represents a net increase of 7.87% from last year. More detailed information about capital assets is available in Note 4 to the financial statements. Depreciation expense for the year was \$424,937.

The original cost of the District's capital assets was \$12,209,188. Governmental funds account for \$12,101,853 with the remainder of \$107,335 in the Proprietary, School Nutrition Fund.

The largest percentage change in capital asset activity during the year occurred in the construction in progress category. The District's construction in progress totaled \$328,431 at June 30, 2006 compared to \$0 at June 30, 2005. This increase resulted from the locker room project currently in progress at the school.

Figure A-6
Capital Assets Net of Depreciation

	Cap	oital Assets	s, Net of D	epreciat	ion			
		Governr	nental	Business-type		To	otal	Total
		Activi	ties	Activities		School District		Change
		2006	2005	2006	2005	2006	2005	2005-2006
	Φ.	07.674	25.654			05.654	25.654	0.000/
Land	\$	37,674	37,674	0	0	37,674	37,674	0.00%
Construction in progress		328,431	0	0	0	328,431	0	100.00%
Buildings		2,713,402	2,777,108	0	0	2,713,402	2,777,108	-2.29%
Land improvements		108,301	110,919	0	0	108,301	110,919	-2.36%
Machinery and equipment		573,121	565,350	21,611	15,653	594,732	581,003	2.36%
Total	\$	3,760,929	3,491,051	21,611	15,653	3,782,540	3,506,704	7.87%

## Long-Term Debt

At June 30, 2006, the District had no long-term debt outstanding. This represents a decrease of 100.0% from last year. (See Figure A-7) More detailed information about the District's long-term liabilities is available in Note 5 to the financial statements.

	Fig	ure A-7				
Outstanding Long-Term Obligations						
		Total Scho	Total			
		2006	2005	Change		
Early retirement	<u>\$</u>	0	126	-100.0%		

## ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- A pattern of declining enrollment persists in the District. Enrollment has declined for the past 6 years, and projections of enrollment and the birth rate indicate several more years of decline. This will reduce the amount of revenue available to fund educational programs and service in the future.
- Low allowable growth over several years and enrollment decreases is negatively impacting the District's spending authority. Contractual increases and program changes cannot be made without thorough consideration of our unspent authorized budget.
- The elimination of the "budget guarantee" at 10% each year is reducing revenues to the District each year.
- Rapid and persistent increases in insurance costs and energy costs will create more financial hardships for the District in the future.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Carol Kenyon, District Treasurer, Algona Community School District, Box 717, 200 North Phillips, Algona, Iowa, 50511.

## BASIC FINANCIAL STATEMENTS

## ALGONA COMMUNITY SCHOOL DISTRICT STATEMENT OF NET ASSETS JUNE 30, 2006

	Governmental	Business-type	
	Activities	Activities	Total
Assets	***************************************		
Cash and pooled investments	\$ 2,058,630	1,373	2,060,003
Receivables:			
Property tax:			
Delinguent	77,044	0	77,044
Succeeding year	4,239,225	0	4,239,225
Income surtax	385,700	0	385,700
Interfund	15,000	0	15,000
Accounts	26,175	0	26,175
Due from other governments	308,706	0	308,706
Inventories	0	16,118	16,118
Capital assets, net of accumulated			
depreciation(Note 4)	3,760,929	21,611	3,782,540
Assets	10,871,409	39,102	10,910,511
Liabilities			
Accounts payable	53,204	0	53,204
Interfund payable	0	15,000	15,000
Salaries and benefits payable	61,046	0	61,046
Incurred but not reported	125,000	0	125,000
Deferred revenue:			
Succeeding year property tax	4,239,225	0	4,239,225
Other	632	0	632
Unearned revenue	0	969	969
Total Liabilities	4,479,107	15,969	4,495,076
Net Assets			
Investment in capital assets, net of		0.0	0 700 540
related debt	3,760,929	21,611	3,782,540
Restricted for:	04 540		01 710
Talented and gifted	21,740	0	21,740
Salary improvement program	2,277	0	2,277
Capital projects	366,719	0	366,719
Physical plant & equipment levy	79,147	0	79,147
Management levy	257,741	0	257,741
Other special revenue purposes	169,958	0	169,958
Unrestricted	1,733,791	1,522	1,735,313
Total Net Assets	\$ 6,392,302	23,133	6,415,435

## ALGONA COMMUNITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2006

		Progr	am Revenues	Net (Expense) Revenue			
			Operating Grants,		ges in Net A		
		Charges	Contributions	Govern-	Business-		
		for	and Restricted	mental	Type		
	Expenses	Services	Interest	Activities		Total	
Functions/Programs							
Governmental activities:							
Instruction:							
Regular instruction	\$ 4,760,476	487,810	830,081	(3,442,585)	0	(3,442,585)	
Special instruction	2,435,227	759,946	82,458	(1,592,823)	0	(1,592,823)	
Other instruction	1,583,515	569,903	8,412	(1,005,200)	0	(1,005,200)	
	8,779,218	1,817,659	920,951	(6,040,608)	0	(6,040,608)	
Support services:							
Student services	292,234	0	0	(292,234)	0	(292,234)	
Instructional staff services	311,336	0	0	(311, 336)	0	(311, 336)	
Administration services	1,162,500	0	0	(1,162,500)	0	(1, 162, 500)	
Operation and maintenance							
of plant services	1,251,365	0	0	(1,251,365)	0	(1,251,365)	
Transportation services	545,541	53,856	159,995	(331,690)	0	(331,690)	
•	3,562,976	53,856	159,995	(3,349,125)	0	(3,349,125)	
Other expenditures:							
Facility acquisitions	216,713	0	0	(216, 713)	0	(216,713)	
AEA flowthrough	434,384	0	434,384	0	0	0	
Depreciation(unallocated)*	258,239	0	. 0	(258, 239)	0	(258, 239)	
	909,336	0	434,384	(474, 952)	0	(474,952)	
Total governmental activities	13,251,530	1,871,515	1,515,330	(9,864,685)	0	(9,864,685)	
Business-Type activities:							
Non-instructional programs:							
Nutrition services	482,827	280,445	191,607	0	(10,775)	(10,775)	
Total business-type activities	482,827	280,445	191,607	0	(10,775)	(10,775)	
Total business type activities	1027021	200/110	131,007		(10)1107	(20),,	
Total	\$ 13,734,357	2,151,960	1,706,937	(9,864,685)	(10,775)	(9,875,460)	
General Revenues:							
Property tax levied for:							
General purposes				\$ 4,765,766	0	4,765,766	
Capital outlay				100,695	0	100,695	
Local option sales and service tax				748,169	0	748,169	
Unrestricted state grants				4,427,544	0	4,427,544	
Unrestricted investment earnings				29,886	0	29,886	
Other			_	59,605	0	59,605	
				10 101 665	ā	10 101 665	
Total general revenues			-	10,131,665	0	10,131,665	
Changes in net assets before contributed capital				266,980	(10,775)	256,205	
contilibuted capital				200,300	(10) / (0)	200,200	
Contributed capital			-	0	9,266	9,266	
Changes in net assets				266,980	(1,509)	265,471	
Net assets beginning of year			-	6,125,322	24,642	6,149,964	
Net assets end of year			ž	\$ 6,392,302	23,133	6,415,435	

 $<sup>^{\</sup>star}$  This amount excludes the depreciation that is included in the direct expense of various programs.

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

# ALGONA COMMUNITY SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2006

			Manage-		Nonmajor	
			ment	Capital	Special	
		General	Levy	Projects	Revenue	Total
Assets						
Cash and pooled investments	\$	498,289	252 <b>,</b> 984	307,269	229,170	1,287,712
Receivables:						
Property tax						
Delinquent		70,926	4,366	0	1,752	77,044
Succeeding year		4,004,225	235,000	0	0	4,239,225
Income surtax		385,700	0	0	0	385 <b>,</b> 700
Accounts		9,054	391	583	3,183	13,211
Interfund		0	0	0	15,000	15,000
Due from other governments		249,839	0	58,867	0	308,706
Total Assets	\$	5,218,033	492,741	366,719	249,105	6,326,598
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	\$	53,204	0	0	0	53,204
Salaries and benefits payable		61,046	0	0	0	61,046
Deferred revenue:						
Succeeding year property tax		4,004,225	235,000	0	0	4,239,225
Income surtax		385,700	0	0	0	385,700
Other		632	0	0	0	632
Total liabilities		4,504,807	235,000	0	0	4,739,807
Fund balances:						
Reserved for:						
Talented and gifted		21,740	0	0	0	21,740
Salary improvement program		2,277	0	0	0	2,277
Unreserved		689,209	257,741	366,719	249,105	1,562,774
Total fund balances	_	713,226	257,741		249,105	1,586,791
Total Liabilities and Fund Balances	\$	5,218,033	492,741	366,719	249,105	6,326,598

# ALGONA COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2006

Total fund balances of governmental funds (page 15)	\$	1,586,791
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in in the governmental funds.		3,760,929
Blending of the Internal Service Funds to be reflected on an entity-wide basis.		658,882
Accounts receivable income surtax, are not yet available to finance expenditures of the current fiscal period.	_	385,700
Net assets of governmental activites(page 13)	\$	6,392,302

# ALGONA COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2006

			Manage-		Nonmajor	
			ment	Capital	Special	
		General	Levy	Projects	Revenue	Total
REVENUES:						
Local sources:						
Local tax	\$	4,515,406	250,360	748,169	100,695	5,614,630
Tuition		1,247,756	0	0	0	1,247,756
Other		209,416	11,225	13,473	486,498	720,612
Intermediate sources		1,050	. 0	0	0	1,050
State sources		5,447,088	219	0	88	5,447,395
Federal sources		487,067	0	0	0	487,067
Total revenues		11,907,783	261,804	761,642	587,281	13,518,510
EXPENDITURES:						
Current:						
Instruction:						
Regular instruction		4,876,329	88,966	0	0	4,965,295
Special instruction		2,531,517	0	0	0	2,531,517
Other instruction		1,139,251	0	0	452,690	1,591,941
		8,547,097	88,966	0	452 <b>,</b> 690	9,088,753
Support services:						
Student services		298,708	0	0	0	298,708
Instructional staff services		279,158	0	36 <b>,</b> 653	1,588	317,399
Administration services		1,149,015	3,488	6,342	8,393	1,167,238
Operation and maintenance						
of plant services		1,076,795	83,873	75 <b>,</b> 128	47,009	1,282,805
Transportation services		531,230	17,789	56,457	0	605,476
		3,334,906	105,150	174,580	56,990	3,671,626
Other expenditures:						
Facilities acquisitions		0	0	737 <b>,</b> 059	0	737,059
AEA flowthrough		434,384	0	0	0	434,384
		434,384	0	737,059	0	1,171,443
Total expenditures	_	12,316,387	194,116	911,639	509,680	13,931,822
Excess(deficiency) of revenues		(400 604)	65 600	(1.10.007)	77 601	(412 210)
over(under) expenditures		(408,604)	67,688	(149,997)	77,601	(413,312)
Other financing sources:						
Sale of equipment		4,916	0	0	0	4,916
Saie of edutbuenc	_	4,710	U			4,510
Net change in fund balances		(403,688)	67,688	(149,997)	77,601	(408,396)
Fund balance beginning of year		1,116,914	190,053	516,716	171,504	1,995,187
Tana Datanee Deginiting of Jodi		-1010-1	230,000	020,120	2.2,002	2,000,20
Fund balance end of year	\$	713,226	257,741	366,719	249,105	1,586,791

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

ALGONA COMMUNITY SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2006

Net change in fund balances - total governmental funds(page 17)

\$ (408,396)

## Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlays expenditures and depreciation expense in the current year, are as follows:

Capital expenditures \$ 702,245
Depreciation expense (421,290)
Loss on asset disposal (11,077)

Net change in Internal Service Funds charged back against expenditures made for self-funded insurance at an entity-wide basis.

330,372

269,878

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund.

ISEBA assessment \$ 75,000
Early retirement 126

Changes in net assets of governmental activities (page 14)

266,980

75,126

# ALGONA COMMUNITY SCHOOL DISTRICT STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2006

	Acti Ente	ness-Type .vities: erprise Fund chool crition	Governmental Activites: Internal Service Fund		
Assets Cash and cash equivalents Receivables:	\$	1,373	770,918		
Accounts Inventories Capital assets, net of accumulated		0 16,118	12,964 0		
depreciation (Note 4)  Total Assets		21,611	783 <b>,</b> 882		
Liabilities Interfund payable Unearned revenue Incurred but not reported Total Liabilities	***************************************	15,000 969 0 15,969	0 0 125,000 125,000		
Net Assets Investment in capital assets Unrestricted		21,611 1,522	0 658,882		
Total Net Assets	\$	23,133	658,882		

# ALGONA COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND YEAR ENDED JUNE 30, 2006

	Bus	iness-Type	
	Ac	tivities:	
	Er	nterprise	Governmental
		Fund	Activites:
		School	Internal
	N	utrition	Service Fund
OPERATING REVENUE:			
Local sources:			
Other local sources:			
Charges for services	\$	280,445	1,965,586
OPERATING EXPENSES:			
Salaries		142,254	0
Benefits		88,102	1,289,234
Services		3,671	347,093
Supplies		241,988	3,064
Depreciation		3,647	0
Other		265	0
TOTAL OPERATING EXPENSES		479 <b>,</b> 927	1,639,391
OPERATING INCOME (LOSS)		(199,482)	326,195
NON-OPERATING REVENUES:			
Interest		0	4,177
State sources		6,187	0
Federal sources		185,420	0
TOTAL NON-OPERATING REVENUES		191,607	4,177
Net income(loss) before other			
financing sources(uses)		(7 <b>,</b> 875)	330,372
OTHER FINANCING SOURCES(USES)			
Capital contributions		9,266	0
Loss on asset disposal		(2,900)	0
Total other financing sources(uses)		6,366	0
iotal other illiancing sources (uses)		0,300	
Change in net assets		(1,509)	330,372
Net assets beginning of year		24,642	328,510
Net assets end of year	\$	23,133	658,882

## ALGONA COMMUNITY SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2006

	Bus	iness-Type	
	Ac	tivities:	
		nterprise	Governmental
		Fund	Activites:
		School	Internal
	N	utrition	Service Fund
Cash flows from operating activities:			_
Cash received from sale of lunches and breakfasts	\$	277 <b>,</b> 223	0
Cash received from miscellaneous operating activities		5,590	2,181,335
Cash payments to employees for services		(230,356)	(1,289,234)
Cash payments to suppliers for goods or services		(222,614)	(365, 157)
		(170, 157)	526,944
Net cash provided by(used in) operating activities		(170,137)	320,344
Cash flows from non-capital financing activities:			
State grants received		6,187	0
		161,472	0
Federal grants received		101,472	
Net cash provided by non-capital financing			
activities		167,659	0
Cash flows from investing activities:		0	4,177
Interest on investments		U	4,111
Cash flows from capital financing activities:			
Purchase of assets		(3,239)	0
rulchase of assets		(-,,	
Net increase(decrease) in cash and cash equivalents		(5,737)	531,121
Cash and cash equivalents at beginning of year		7,110	239,797
		4 000	mmo 010
Cash and cash equivalents at end of year	Ş	1,373	770,918
Reconciliation of operating income(loss) to net cash			
provided by (used in) operating activities:			
Operating income(loss)	\$	(199,482)	326,195
Adjustments to reconcile operating income(loss)			
to net cash provided by (used in) operating activities:			
		23,948	0
Commodities consumed		•	
Depreciation		3,647	0
Decrease in accounts receivable		0	215,749
Increase in inventories		(6,638)	0
		6,000	0
Increase in accounts payable			
Decrease in incurred but not reported		0	(15,000)
Increase in deferred revenue		2,368	0
Net cash provided by (used in) operating activities	\$	(170,157)	526,944
RECONCILIATION OF CASH AND CASH EQUIVALENTS AT YEAR			
END TO SPECIFIC ASSETS INCLUDED ON COMBINED BALANCE			
SHEET:			
Current assets:			
Cash and pooled investments	\$	1,373	770,918

NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:

During the year ended June 30, 2006, the District received Federal commodities valued at \$23,948.

During the year ended June 30, 2006, the Nutrition Fund received capital contributions of \$9,266 from the General Fund.

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

## ALGONA COMMUNITY SCHOOL DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2006

### (1) Summary of Significant Accounting Policies

The Algona Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the Cities of Algona and Burt, Iowa, and the predominate agricultural territory in Kossuth County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Algona Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The Algona Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Kossuth County Assessors' Conference Board.

## B. Basis of Presentation

Government-wide financial statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference

reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net assets use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net asset consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the Government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, including instructional, support and other costs.

The Capital Projects Fund is used to account for all resources used in the acquisition of capital facilities.

The Special Revenue - Management Fund is utilized to account for the payment of property insurance and early retirement benefits.

The District reports the following major propriety funds:

The District's proprietary funds are the Enterprise, School Nutrition Fund and the Internal Service Fund. The School Nutrition Fund is used to account for the food service operations of the District. The Internal Service Fund is used to account for the District's self-funded health insurance plan.

## C. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's enterprise fund is charges to customers for sales and services. Operating expenses for

enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Balances

The following accounting policies are followed in preparing the balance sheet:

<u>Cash, Pooled Investments and Cash Equivalents</u> - The cash balances of most District funds are pooled and invested. Investments are stated at fair value.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in the governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the Government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2004 assessed property valuations; is for the tax accrual period July 1, 2005 through June 30, 2006 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2005.

<u>Due from Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets - Capital assets, which include property, machinery and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide statement of net assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
_	2 500
Land	\$ 3 <b>,</b> 500
Buildings	3,500
Land improvements	3,500
Machinery and equipment:	
School Nutrition Fund equipment	500
Other machinery and equipment	3,500

Capital assets are depreciated using the straight line method over the following estimated useful lives:

	Estimated				
	Useful Lives				
Asset Class	(In Years)				
Buildings	50 years				
Land improvements	20 years				
Machinery and equipment	5-12 years				

<u>Salaries and Benefits Payable</u> - Payroll and related expenditures for hourly employees corresponding to the current school year, which is payable in July and August, have been accrued as liabilities.

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the statement of net assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

<u>Unearned Revenues</u> - Unearned revenues are monies collected for lunches that have not yet been served. The lunch account balances will either be reimbursed or served lunches. The lunch account balances are reflected on the Statement of Net Assets in the Proprietary, School Nutrition Fund.

Long-term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

<u>Fund Balances</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the Government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

## E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2006, expenditures in the support services function exceeded the amount budgeted.

## (2) Cash and Pooled Investments

The District's deposits at June 30, 2006 were entirely covered by federal depository insurance or State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had no investments at June 30, 2006.

## (3) Due From and Due to Other Funds

At June 30, 2006 the interfund receivables and payables consisted of the following:

Receivable Fund	Payable Fund	Amount		
Special Revenue, Student Activity	Enterprise, School Nutrition	\$	15,000	

## (4) Capital Assets

Capital assets activity for the year ended June 30, 2006 is as follows:

		Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities: Capital assets not being depreciated:					
Land	\$	37,674	0	0	37,674
Construction in progress		0	328,431	0	328,431
Total capital assets not being depreciated		37,674	328,431	0	366,105
Capital assets being depreciated: Buildings		7,644,893	174,982	0	7,819,875
Land improvements		553,978	16,933	0	570,911
Machinery and equipment		3,368,486	181,899	205,423	3,344,962
Total capital assets being depreciated		11,567,357	373,814	205,423	11,735,748
Less accumulated depreciation for:		4 067 705	220 (00	0	E 100 432
Buildings		4,867,785	238,688 19,551	0	5,106,473
Land improvements Machinery and equipment		443,059 2,803,136	163,051	194,346	462,610 2,771,841
Total accumulated depreciation	_	8,113,980	421,290	194,346	8,340,924
			,		
Total capital assets being depreciated, net	_	3,453,377	(47,476)	11,077	3,394,824
Governmental activities capital assets, net	\$	3,491,051	280,955	11,077	3,760,929
Business-type activities:		Balance Beginning of Year	Increases	Decreases	Balance End of Year
Machinery and equipment	\$	105,472	12,505	10,642	107,335
Less accumulated depreciation		89,819	3,647	7,742	85,724
Business-type activities capital assets, net	\$	15,653	8,858	2,900	21,611
Depreciation expense was charged by the Distri	ct a	as follows:			
Instruction: Regular Other					\$ 23,178 6,722
Support services: Administration services					43,196
Operation and maintenance of plant service	es				21,250
Transportation					68,705
Unallocated depreciation				-	163,051 258,239
Total governmental activities depreciation	exp	ense		:	\$ 421,290
Business-type activities: Food services					\$ 3,647

### (5) Long-Term Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2006 is as follows:

	В	Balance Beginning of Year Add		Deletions	Balance End of Year	Due Within One Year	
Early retirement	\$	126	0	126	C	0	

### Early Retirement

The District had previously offered a voluntary early retirement plan to its certified employees, however benefits are still payable on this plan. Early retirement benefits paid during the year ended June 30, 2006 totaled \$126. A liability has been recorded in the Statement of Net Assets representing the District's commitment to fund non-current early retirement.

### (6) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual covered payroll for the years ended June 30, 2006, 2005 and 2004. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2006, 2005, and 2004 were \$408,208, \$395,567, and \$384,964, respectively, equal to the required contributions for each year.

## (7) Risk Management

Algona Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (8) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$434,384 for the year ended June 30, 2006 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

## (9) Budget Overexpenditure

Per the Code of Iowa, expenditures may not legally exceed budgeted appropriations at the functional area level. During the year ended June 30, 2006, expenditures in the support services function exceeded the amount budgeted.

## (10) Construction Commitment

The District has entered into various contracts totaling \$485,352 for a locker room addition and renovation project at the school. As of June 30, 2006, costs of \$328,431 had been incurred against the contracts. The balance of \$156,921 remaining at June 30, 2006 will be paid as work on the project progresses.

## REQUIRED SUPPLEMENTARY INFORMATION

## ALGONA COMMUNITY SCHOOL DISTRICT BUDGETARY COMPARISON OF REVENUES, EXPENDITURES AND

## CHANGES IN BALANCES BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

## REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2006

	Governi	mental	Proprietary				Final to
	Fun	ds	Fund	Total	Budgete	ed Amounts	Actual
	Acti	ıal	Actual	Actual	Original	Final	Variance
n							
Revenues:	\$ 7.58	32,998	280,445	7,863,443	6,970,122	6,970,122	893,321
Local sources	۱, ۱, ۱	1,050	200,443	1,050	0,570,122	0,510,122	1,050
Intermediate sources	Ε Λ.	1,030	6,187	5,453,582	5,351,595	_	101,987
State sources		37,067	185,420	672,487	489,500	489,500	182,987
Federal sources Total revenues		18,510	472,052	13,990,562	12,811,217		1,179,345
Expenditures:							
Instruction	9,08	38,753	0	9,088,753	8,681,708		661,247
Support services	3,6	71,626	0	3,671,626	2,673,345		(421,626)
Non-instructional programs		0	479,927	479,927	426,084		170,073
Other expenditures	1,1	71,443	0	1,171,443	971,366		78,557
Total expenditures	13,9	31,822	479,927	14,411,749	12,752,503	14,900,000	488,251
Excess (deficiency) of revenues							
over(under) expenditures	(4)	13,312)	(7,875)	(421,187)	58,714	(2,088,783)	1,667,596
Other financing sources, net		4,916	6,366	11,282	1,000	1,000	10,282
Excess(deficiency) of revenues and other financing sources over(under)							
expenditures	(4	08,396)	(1,509)	(409,905)	59,714	(2,087,783)	1,677,878
Balance beginning of year	1,9	95,187	24,642	2,019,829	1,236,037	1,236,037	783,792
Balance end of year	\$ 1,5	86,791	23,133	1,609,924	1,295,751	(851,746)	2,461,670

## ALGONA COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2006

This budgetary comparison is presented as Required Supplementary Information in accordance with <u>Governmental Accounting Standard Board</u> Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private-Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, 2006, the District adopted one budget amendment increasing budgeted expenditures by \$2,147,497.

During the year ended June 30, 2006, expenditures in the support services function exceeded the amount budgeted.

#### OTHER SUPPLEMENTARY INFORMATION

#### ALGONA COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2006

	Physical		
	Plant and		
	Equipment	Student	
	Levy	Activity	Total
Assets			
Cash and pooled investments	\$ 77,329	151,841	229,170
Receivables:			
Property tax:			
Current year delinquent	1,752	0	1,752
Accounts	66	3,117	3,183
Interfund	0	15,000	15,000
Total Assets	\$ 79,147	169,958	249,105
Liabilities and Fund Balances			
Liabilities	\$ 0	0	0
Unreserved fund balances	 79,147	169,958	249,105
Total Liabilities and Fund Balances	\$ 79,147	169,958	249,105

# ALGONA COMMUNITY SCHOOL DISTRICT COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE YEAR ENDED JUNE 30, 2006

	 Physical Plant and Equipment Levy	Student Activity	Total
REVENUES:			
Local sources:			
Local tax	\$ 100,695	0	100,695
Other	663	485,835	486,498
State sources	 88	0	88
TOTAL REVENUES	 101,446	485,835	587,281
EXPENDITURES: Current:			
Current: Instruction:			
Other instruction	 0	452,690	452,690
Support services:			
Instructional staff services	1,588	0	1,588
Administration services	8,393	0	8,393
Operation and maintenance of plant services	 47,009	0	47,009
	56,990	0	56,990
TOTAL EXPENDITURES	56 <b>,</b> 990	452,690	509,680
Excess of revenues over expenditures	44,456	33,145	77,601
Fund balance beginning of year	 34,691	136,813	171,504
Fund balance end of year	\$ 79,147	169,958	249,105

SEE ACCOMPANYING INDEPENDENT AUDITOR'S REPORT.

ALGONA COMMUNITY SCHOOL DISTRICT
SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND, STUDENT ACTIVITY ACCOUNTS
YEAR ENDED JUNE 30, 2006

Schedule 3

	Balance		-	Balance
	Beginning		Expendi-	End
Account	 of Year	Revenues	tures	of Year
Concession	\$ (10,462)	39,153	47,994	(19,303)
Concession equipment	 1,836	629	157	2,308
Interest	0	1,518	1,310	208
Pepsi	(13,701)	13,701	0	0
Public broadcasting	702	90	0	792
Special advertising	18,558	12,105	12,701	17,962
Book fair-Bertha Godfrey	1,947	5,330	4,484	2,793
Leadership-Bertha Godfrey	3,728	14,603	14,044	4,287
Book fair-Bryant	1,694	3,969	4,192	1,471
Leadership-Bryant	2,234	4,587	4,387	2,434
Book fair-Lucia Wallace	1,271	4,442	4,671	1,042
Leadership-Lucia Wallace	16,728	23,326	21,180	18,874
MS-vocal music	259	95	112	242
MS-instrumental music	(1,379)	810	1,086	(1,655)
MS-vocal/band uniforms	871	402	100	1,173
MS-book fair	199	2,425	2,563	61
MS-cheerleaders	1,093	2,423	2,303	1,093
	5,493	585	190	5,888
MS-leadership	495	280	142	633
MS-quiz bowl		2,946	2,383	1,140
MS-science fair	577 5,784	5,794	8,222	3,356
MS-student senate	(266)	•	27,420	(151)
MS-student travel		27,535	25,640	715
MS-teams	1,631	24,724	2,527	3,281
MS-teams 6th grade	3,342	2,466		2,029
MS-teams 7th grade	2,061	2,466	2,498	1,830
MS-teams 8th grade	1,737	3,060	2,967 17,301	
HS drama/speech	754	19,960		3,413
HS-vocal music	(300)	5,060	3,635	1,425
HS-instrumental music	(300)	3,625	3,325	0 757
HS-vocal/band uniforms	2,386	1,226	2,855	
HS swing choir & band	1,954	974	317	2,611
HS band tour	16,129	33,206	31,805	17,530
HS vocal tour	6,984	19,605	21,794	4,795
HS athletics general	12,433	16,104	12,797	15,740
HS cross country	0	942	942	0
HS boys basketball	0	4,106	4,106	0
HS boys football	0	10,270	10,270	0
HS baseball	0	5,055	5,055	0
HS boys track	0	2,468	2,468	0
HS boys golf	0	1,100	1,100	0
HS wrestling	0	5,884	5,884	0
HS girls basketball	0	3,311	3,311	0
HS volleyball	0	4,875	4,875	0
HS softball	0	5,029	5,029	0
HS girls track	0	4,521	4,521	0
HS girls golf	0	1,079	1,079	0
HS academics	5,344	9,877	6,029	9,192
HS-ACT-ELC	2,481	699	1,510	1,670
HS AFS	6,425	120	0	6,545

ALGONA COMMUNITY SCHOOL DISTRICT
SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND, STUDENT ACTIVITY ACCOUNTS
YEAR ENDED JUNE 30, 2006

Schedule 3

				Balance
	Beginning		Expendi-	End
Account	of Year	Revenues	tures	of Year
HS book fair	163	4	0	167
HS cheerleaders	1,510	8,529	8,413	1,626
Class of 2006	406	0	406	0
Class of 2007	2,652	456	2,575	533
Class of 2008	1,246	0	26	1,220
Class of 2009	0	3,820	2,840	980
HS drill team	5,059	7,143	6 <b>,</b> 709	5,493
FFA	1,300	28,285	29,266	319
Construction club	812	0	718	94
HS leadership	98	2,727	2,390	435
MMH	1,873	350	657	1,566
HS mock trial/ACAD	0	2,219	1,961	258
Model UN	88	1,698	1,332	454
Outdoor club	855	284	55	1,084
P.E. club	7,867	14,939	5,522	17,284
Peer helpers	298	744	472	570
Pep council	1	0	0	1
Prom improvement	521	388	369	540
HS quiz bowl	112	1,286	1,134	264
HS spanish club	2,728	0	0	2,728
HS student senate	302	462	523	241
TV. productions	1,823	2,446	2,966	1,303
Weight lifting club	(26)	0	0	(26)
HS yearbook	(1,214)	17,942	16,728	0
HS special math	64	. 0	0	64
HS special bowling	377	0	0	377
HS special cross country	(322)	1,062	802	(62)
HS special swim team	2,167	4,441	4,612	1,996
HS special boys basketball	658	4,155	1,840	2,973
HS special football	298	1,352	1,024	626
HS special baseball	(226)	3,674	2,229	1,219
HS special boys track	82	1,921	2,109	(106)
HS special boys golf	818	1,450	1,456	812
HS special wrestling	37	216	245	8
HS special girls basketball	152	4,558	2,481	2,229
HS special volleyball	1,185	2,652	2,625	1,212
HS special softball	2,074	8,423	5,378	5,119
HS special girls track	93	1,129	1,047	175
HS special girls golf	(140)	943	802	1
Total \$		485,835	452,690	169,958

## ALGONA COMMUNITY SCHOOL DISTRICT SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUND TYPES FOR THE LAST FOUR YEARS

	Modified Accrual Basis				
	Years Ended June 30,				
		2006	2005	2004	2003
Revenues:					
Local sources:					
Local tax	\$	5,614,630	5,742,171	5,725,990	
Tuition		1,247,756			
Other		720,612	649,007	689 <b>,</b> 877	560,056
Intermediate sources		1,050	0	0	0
State sources		5,447,395	5,285,230	5,335,106	5,512,326
Federal sources		487,067	676 <b>,</b> 384	427,455	323,790
Total	\$	13,518,510	13,465,451	13,065,246	12,397,849
Expenditures:					
Instruction:					
Regular instruction	\$	1 965 295	4,920,243	5.123.535	4,831,378
Special instruction	۲		2,610,995		2,414,339
Other instruction		1,591,941		1,344,987	
Support services:		1,331,341	1,020,029	1,011,001	1,210,000
Student services		298.708	294,861	302,558	284,007
Instructional staff services		317,399		283,626	241,899
Administration services		1,167,238		935,202	886,629
Operation and maintenance of plant services		1,282,805		941,734	905,488
Transportation services		605,476		318,694	249,530
Non-instructional		0	0	17,800	8,432
Other expenditures:				•	
Facilities acquisitions		737,059	416,316	576,657	515,566
Long Term Debt:		1317033	110/510	3707037	010,000
Principal		0	0	600,000	24,180
Interest		0	0	34,740	1,059
AEA flow-through		434,384	430,727	440,718	472,533
Total	Ġ	13,931,822			12 080 408
IULai	<u> </u>	17,731,022	13,020,441	10,400,704	12,000,100

### ALGONA COMMUNITY SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED JUNE 30, 2006

	CFDA	GRANT	PROGRAM
GRANTOR/PROGRAM	NUMBER	NUMBER	EXPENDITURES
INDIRECT: DEPARTMENT OF AGRICULTURE: IOWA DEPARTMENT OF EDUCATION:			
FOOD DONATION (non-cash)	10.550	FY 06	\$ 23,948
SCHOOL NUTRITION CLUSTER PROGRAMS:	10.553	FY 06	25,336
NATIONAL SCHOOL LUNCH PROGRAM	10.555	FY 06	136,136
TITLE I GRANTS TO LOCAL EDUCA-		0106.5	161,472
TIONAL AGENCIES TITLE I GRANTS TO LOCAL EDUCA-		0126-G	157,738
TIONAL AGENCIES	84.010	0126-GC	14,302 172,040
INNOVATIVE EDUCATION PROGRAM STRATEGIES (TITLE V PROGRAM)	84.298	FY 06	4,305
SAFE AND DRUG-FREE SCHOOLS AND COMMUNITIES - STATE GRANTS	84.186	FY 06	8,054
TITLE IIA - FEDERAL TEACHER QUALITY PROGRAM TITLE IIA - FEDERAL TEACHER QUALITY	84.367	FY 05	6,911
PROGRAM	84.367	FY 06	69,655 76,566
GRANTS FOR STATE ASSESSMENTS AND RELATED ACTIVITIES	84.369	FY 05	7,590
AREA EDUCATION AGENCY: TECH-PREP EDUCATION	84.243	FY 05	2,300
SPECIAL EDUCATION - GRANTS TO STATES(PART B)	84.027	FY 06	82,458
IOWA PUBLIC TELEVISION: STAR SCHOOLS	84.215K	FY 05	6
TOTAL			\$ 538,739

Basis of Presentation - The Schedule of Expenditures of Federal Awards includes the federal grant activity of the Algona Community School District and is presented in conformity with the accrual or modified accrual basis of accounting. The information on this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

SEE ACCOMPANYING INDEPENDENT AUDITOR'S REPORT.

#### NOLTE, CORNMAN & JOHNSON P.C.

#### Certified Public Accountants

(a professional corporation)
117 West 3rd Street North, Newton, Iowa 50208-3050
Telephone (641) 792-1910

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education of the Algona Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Algona Community School District as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated March 20, 2007. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Algona Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part II of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe items II-A-06 is a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Algona Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain

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immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees, and citizens of Algona Community School District and other parties to Algona Community School District may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Algona Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Note, Cornman & Johnson, P.C.

March 20, 2007

#### NOLTE, CORNMAN & JOHNSON P.C.

#### Certified Public Accountants

(a professional corporation)
117 West 3rd Street North, Newton, Iowa 50208-3050
Telephone (641) 792-1910

Independent Auditor's Report on Compliance with Requirements Applicable
to Each Major Program and Internal Control over Compliance
in Accordance with OMB Circular A-133

To the Board of Education of Algona Community School District

#### Compliance

We have audited the compliance of Algona Community School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2006. Algona Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants agreements applicable to each of its major federal programs is the responsibility of Algona Community School District's management. Our responsibility is to express an opinion on Algona Community School District's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Algona Community School District's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Algona Community School District's compliance with those requirements.

In our opinion, Algona Community School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2006.

#### Internal Control Over Compliance

The management of Algona Community School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grant agreements applicable to federal programs. In planning and performing our audit, we considered Algona Community School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

We noted a matter involving the internal control over compliance and its operations that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in

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our judgment, could adversely affect Algona Community School District's ability to administer a major federal program in accordance with applicable requirements of laws, regulations, contracts and grant agreements. The reportable condition is described as item III-A-06 in the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that non-compliance with applicable requirements of laws, regulations, contracts, and grant agreements caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item III-A-06 is a material weakness.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Algona Community School District and other parties to whom Algona Community School District may report. This report is not intended to be and should not be used by anyone other than these specified parties.

NOLTE, CORNMAN & JOHNSON, P.C.

March 20, 2007

#### ALGONA COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2006

#### Part I: Summary of the Independent Auditor's Results

- (a) An unqualified opinion was issued on the financial statements.
- (b) Reportable conditions in internal control over financial reporting were disclosed by the audit of the financial statements, including a material weakness.
- (c) The audit did not disclose any noncompliance which is material to the financial statements.
- (d) Reportable conditions in internal control over major programs were disclosed by the audit of the financial statements, including a material weakness.
- (e) An unqualified opinion was issued on compliance with requirements applicable to each major program.
- (f) The audit disclosed audit findings which were required to be reported in accordance with Office of Management and Budget Circular A-133, Section .510(a).
- (g) Major program was as follows:

#### Individual Program:

• CFDA Number 84.010 - Title I grants to Local Educational agencies

#### Clustered Programs:

- CFDA Number 10.553 School Breakfast Program
- CFDA Number 10.555 National School Lunch Program
- (h) The dollar threshold used to distinguish between Type A and Type B programs was \$300,000.
- (i) Algona Community School District did not qualify as a low-risk auditee.

#### ALGONA COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2006

#### Part II: Findings Related to the General Purpose Financial Statements:

#### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

#### REPORTABLE CONDITIONS:

II-A-06 <u>Segregation of Duties</u> - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that the cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal were all done by the same person.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However the District should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will investigate available alternatives and implement as soon as possible.

Conclusion - Response accepted.

II-B-06 <u>Check Signatures</u> - We noted during our audit, instances of unauthorized signatures on the District's checks. Chapter 291.1 of the Code of Iowa requires the Board President and Board Secretary to sign all checks. Also pursuant to this section, the Board President may designate an individual to sign warrants on his/her behalf. However, the Board Secretary may not designate an individual to sign in their absence.

<u>Recommendation</u> - The District should review their procedures to ensure that the proper signatures are on all checks before sending them out, in order to be in compliance with Chapter 291.1 and 291.8 of the Code of Iowa.

<u>Response</u> - Due to the timing of our annual audit, checks that were not being signed properly were being caught in the samples for the auditor's distribution tests. The District fixed this problem after the auditors were here in March 2006 for the 2004-05 audit.

Conclusion - Response accepted.

II-C-06 <u>Checks Outstanding</u> - We noted during our audit that the District had checks included in the bank reconciliation which have been outstanding for over a year.

<u>Recommendation</u> - The District should research the outstanding checks to determine if they should be re-issued, voided or submitted to the Treasurer of Iowa as unclaimed property.

Response - We will comply.

II-D-06 <u>Electronic Check Retention</u> - Chapter 554D.114 of the Code of Iowa allows the District to retain cancelled checks in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. The District retains cancelled checks through electronic image, but does not obtain an image of the back of each cancelled check as required.

<u>Recommendation</u> - The District should obtain and retain an image of both the front and back of each cancelled check as required.

Response - We will comply with this recommendation.

Conclusion - Response accepted.

II-E-06 Student Activity Fund - During our audit concerns arose about the propriety of certain expenditures paid from the Student Activity Fund. Inappropriate expenditures would include any expenditure more appropriate to other funds. Moneys in this fund shall be used to support only the cocurricular program defined in department of education administrative rules (298A.8). Fundraisers and donations made to the school should be recorded in the fund in which they could be expended from. During the audit the following instances were noted:

Target donations were being receipted into the Student Activity Fund. These donations do not specify the purpose other than instructional supplies; therefore, Target donations should be receipted into the General Fund for use in all instructional supplies.

A portion of the cost of cement poured for new bleachers the District installed was paid from the Student Activity Fund. Expenditures for this purpose appear not to meet the criteria of the Student Activity Fund. Expenditures of this nature would be more appropriate form the PPEL or Capital Projects Fund.

<u>Recommendation</u> - The purpose of the Student Activity Fund is to account for financial transactions related to the cocurricular and extracurricular activities offered as a part of the education program for the students established under Iowa Administrative Code 281-12.6(1). The District should review the propriety of receipts and expenditures that are recorded in the Student Activity Fund.

Response - We will comply.

#### ALGONA COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2006

#### Part III: Findings and Questioned Costs For Federal Awards:

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

#### REPORTABLE CONDITIONS:

CFDA Number 10.553: School Breakfast and

CFDA Number 10.555: National School Lunch Program

Federal Award Year: 2006 U.S. Department of Agriculture Passed through the Iowa Department of Education

CFDA Number 84.010: Title I Grants to Local Educational Agencies

Agency Numbers: 0126-G and 0126-GC

Federal Award Year: 2006 U.S. Department of Education

Passed through the Iowa Department of Education

III-A-06 <u>Segregation of Duties</u> - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that the cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal were all done by the same person.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However the District should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will investigate available alternatives and implement as soon as possible.

#### ALGONA COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGSAND QUESTIONED COSTS YEAR ENDED JUNE 30, 2006

#### Part IV: Other Findings Related to Statutory Reporting

IV-A-06 <u>Certified Budget</u> - District disbursements for the year ended June 30, 2006 exceeded the amount budgeted in the support services function.

<u>Recommendation</u> - The budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response - We will amend the budget when necessary in the future.

Conclusion - Response accepted.

IV-B-06 <u>Questionable Disbursements</u> - We noted disbursements paid from the Internal Service Fund for Algona Bucks that may not meet the requirements for public purpose as defined in an Attorney General's opinion dated April 25, 1979.

<u>Recommendation</u> - The District should review procedures to ensure that all expenditures meet the requirements of the Attorney General's opinion of April, 25, 1979.

Response - We will comply.

Conclusion - Response accepted.

IV-C-06 <u>Travel Expense</u> - No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.

IV-D-06 <u>Business Transactions</u> - Business transactions between the District and District officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
- Dustriess Connection	Description	Timount
Heather Young, Teaching Assistant Spouse	Printing Services	\$1,600
Carl Westling, Board Member Spouse	Speech Judge	\$85
Jessica Laaveg, Teacher Mother	Accompanist	\$625
Karilyn Claude, Teacher Spouse	Official	\$1,455
Richard Dewein, Choir Director Spouse helped with choir concert	Clerical services	\$60
Chris and Anita Gerhardt, Teachers Owns Gerhardt Construction	Walnut plaques	\$125
Tracy Harmon, Kitchen Manager	Catering	\$888

Name, Title and Business Connection	Transaction Description	Amount
Dusiness Connection	Description	11110011
Mary Kae Hanson, Teacher	Photographs	\$110
Spouse owns Hanson Studio	riiotograptis	φ110
Sande Rodemeyer, Teacher		
Son	Official	\$50
Julie Gunderson, Teacher		
Son	Official	\$220
Ion Struck Duilding Secretary		
Jan Struck, Building Secretary Spouse	Official	\$170
•		
Pat Twait, Teacher Son	Services	\$280
Dale Person, Board Member	Official	\$280
Theresa Kuecker, Secretary		
Son	Official	\$220
Paul and Theresa DeLange, Sub Driver		
Owns Premier Choice	Fundraising items	\$28,333
Paul and Theresa DeLange, Sub Driver		
Owns Premier Pizza	Pizza/Concession	\$9,487

In accordance with Chapter 279.7A of the Code of Iowa, the transactions with the Board Members do not appear to be a conflict of interest.

In accordance with the Attorney General's opinion dated July 2, 1990, the above transactions with the District's teachers, Director of Building & Grounds, Kitchen Manager and sub bus drivers do not appear to represent a conflict of interest.

In accordance with the Attorney General's opinion dated November 9, 1976, the above transactions with the family members of the District's employees and board members do not appear to represent a conflict of interest.

- IV-E-06 <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- IV-F-06 <u>Board Minutes</u> We noted no transactions requiring Board approval which have not been approved by the Board.
- IV-G-06 <u>Certified Enrollment</u> We noted no variances in the basic enrollment data certified to the Department of Education.
- IV-H-06 <u>Deposits and Investments</u> We noted no instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.

II-I-06 <u>Certified Annual Report</u> - The Certified Annual Report was not properly certified to the Iowa Department of Education by October 13, 2006.

<u>Recommendation</u> - In the future, the District should ensure the Certified Annual Report is certified timely to the Iowa Department of Education.

Response - We will comply with this recommendation.

Conclusion - Response accepted.

IV-J-06 <u>Financial Condition</u> - We noted during our audit that there were six negative individual account balances totaling \$21,303 in the Student Activity Fund.

<u>Recommendation</u> - The District should continue to monitor this fund and investigate alternatives to eliminate the deficit account balances. The District should review purchase approval procedures for the Student Activity Fund and may wish to require additional approval before ordering goods or services from these accounts.

Response - We will comply.